U.S. DEPARTMENT OF ENERGY
MINERALS MANAGEMENT SERVICE
OFFICE OF ENVIRONMENTAL EVALUATION

AND

ARGONNE NATIONAL LABORATORIES

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PUBLIC SCOPING MEETING

ON

GREATER-THAN-CLASS C LOW-LEVEL RADIOACTIVE WASTE ENVIRONMENTAL IMPACT STATEMENT

TUESDAY

SEPTEMBER 4, 2007

6:47 P.M.

ATOMIC TESTING MUSEUM
AUDITORIUM
755 E. FLAMINGO ROAD
LAS VEGAS, NEVADA 89119

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Public Comment Moderator:

Holmes Brown

Present for the Agency:

CHRISTINE GELLES, Director
Office of Disposal Operations
Office of Environmental Management
U.S. Department of Energy
Cloverleaf Building (EM-12)
1000 Independence Ave., SW
Washington, DC 20585
(301) 903-1669

GEORGE DIXON, Senior Technical Advisor GTCC EIS
Department of Energy

JAMIE JOYCE GTCC EIS Document Manager Department of Energy

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1	P-R-O-C-E-E-D-I-N-G-S
2	(6:47 p.m.)
3	MR. BROWN: If folks will take their
4	seats, we'll get started with this evening's program.
5	(Pause.)
6	We're scheduled officially to start at
7	7:00, but I think a lot of folks got here early and
8	had an opportunity to view the posters, talk to
9	people, and so on. So I think we'll especially in
10	view of the excessive heat outside and so on, we'll
11	get started.
12	Good evening. Welcome to this public
13	scoping meeting on the proposed Environmental Impact
14	Statement for the disposal of greater-than-class C
15	low-level radioactive waste. The development of an
16	environmental impact statement by DOE's Office of
17	Disposal Operations is required by the National
18	Environmental Policy Act.
19	My name is Holmes Brown. I will serve as
20	the facilitator for this evening's event. My role is
21	to ensure that the meeting runs on schedule, and that
22	everybody has an opportunity to speak. I'm not an
23	employee of the Department of Energy, nor an advocate
24	for any party or position.

At the registration table, you should've

received a participant's packet in the green folder. If you didn't receive one, please raise your hand, and staff can provide you one. It contains important information on the following presentation and is a convenient place to take notes during the briefing. There are three purposes for tonight's meeting: first, to provide information on the content of the Proposed Environmental Impact Statement, EIS, and on the National Environmental Policy Act, NEPA, that governs the process; second, to answer your questions on the proposed EIS and NEPA; and third, to receive and record your formal comments on the scope of the The agenda for tonight's meeting proposed EIS. reflects these purposes.

We will begin with a presentation by Ms. Christine Gelles regarding the proposed Environmental Impact Statement for the disposal of greater-thanclass C waste. Ms. Gelles is the Director of the Office of Disposal Operations, which is the DOE office charged with preparing the EIS. To answer your questions, project staff will be available at the display posters. They can discuss the proposed EIS and NEPA, the contents of the printed materials on display, and the contents of the DOE presentation.

Following Ms. Gelles's presentation, we

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will recess so the public may pursue further questions 1 2 with available project staff. Once we reconvene, the court reporter will 3 4 be available to receive your comments and suggestions 5 regarding the scope of the proposed EIS. comments will be transcribed and made part of the 6 7 permanent record. We'll begin with a presentation by Ms. 8 9 Christine Gelles. She will discuss the background of 10 the project and the purpose and basic elements of the proposed EIS. 11 I apologize in advance. 12 MS. GELLES: I'm fighting a pretty mean cold here, so I may have to 13 14 take frequent water breaks. I hope you don't mind. 15 All right. Well, good evening. 16 to the public scoping meeting for the greater-than-17 class low-level waste Environmental Impact I'll refer to the document throughout the 18 Statement. presentation as the GTCC EIS. I am Christine Gelles. 19 I'm the Director of the Office of Disposal Operations, 20 which is within the Office of Environmental Management 21 at the Department of Energy Headquarters in D.C. 22 23 The Department has been Congress to develop a disposal capability for greater-24

than-class C, referred to as GTCC, low-level waste,

and to take actions related to the preparation of an environmental impact statement. I am pleased to be here. This is the eighth of our nine scheduled public scoping meetings, and I'm delighted to see as many of you here this evening. Surely there are a lot of distractions here in this city, so thank you for making the time and coming out.

This meeting is this community's opportunity to provide us comments, concerns, issues and suggestions regarding the proposed scope of the GTCC EIS. Your involvement and input is very important to us. We will be taking careful note of what you say here tonight, and any comments received through the scoping process will be considered as we move into the next phase of the NEPA process and the development of the Environmental Impact Statement for the disposal of greater-thanclass C low-level waste.

The National Environmental Policy Act, referred to as NEPA, requires that an environmental impact statement be prepared for any major federal action that could impact the quality of the environment. The Department has determined that the greater-than-class development οf C disposal а capability constitutes a major federal action, and

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therefore is appropriately analyzed in an environmental impact statement.

We are in the very beginning stages of this NEPA process, with the primary focus at this time being on the identification of the scope of the GTCC including proposed disposal locations EIS, methods. The comments we receive here tonight and throughout the comment scoping or the public comment period, which ends on September 21st, will carefully considered develop the as we environmental impact statement. That draft document will then be provided for comment, and any comments received on the draft document will be carefully considered as we work towards a final environmental impact statement.

As Т will discuss later in the presentation, and repeat probably more times than you want to hear, before the Department can make a decision on the disposal of greater-than-class C lowlevel waste, we must first report to Congress on the alternative and alternatives evaluated, and await their action before implementing a record of decision. So you can see we are just at the very start of the process, and we have several years of analysis, work and consultation with Congress before us before we can

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implement ultimately the disposal solution for commercial greater-than-class C low-level waste.

Before I get started with the slide presentation, which goes into some detail about the proposed scope and the waste inventories, I thought it would be helpful if we provided just an introductory description of greater-than-class C low-level waste. Greater-than-class C low-level waste is generated from commercial activities, such as the production of electricity from nuclear reactors, or it's generated when radioactive sealed sources become disused and require safe handling and ultimately disposal.

The volume of greater-than-class C lowlevel waste is quite small compared to the other three classes of commercial low-level waste, which are established by the Nuclear Regulatory Commission. Those other classes are class A, B and C. greater-than-class C has a higher concentration of radioactivity, and therefore requires special disposal considerations under the Nuclear Regulatory Commission regulations. There is a copy of this presentation in the green folder that you received, and it will also be posted on our GTCC EIS website. That web address next-to-last slide is listed on the in t.he presentation.

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(Pause to adjust slide projector.)

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All right. The Notice of Intent, the NOI, was published on July 23rd, 2007 in the <u>Federal</u> <u>Register</u>, and a correction was printed on July 31st to correct a printing error that occurred in the inventory table, which is a pretty important part of the Notice of Intent. A copy of both documents, the original Notice of Intent and the corrected page, are in the folder.

The publication of the Notice of Intent served several purposes for the Department. Ιt announced the Department's intent to prepare an environmental impact statement for the disposal commercial greater-than-class C low-level waste. Ιt also announced our decision to also include DOE greater-than-class C-like waste in this evaluation as well. Publication of the NOI initiated the EIS It requested the public's comments on the process. proposed scope and announced these public scoping meetings. It provided initial preliminary information on the greater-than-class C low-level waste and DOE greater-than-class C-like waste inventories, which, together, the currently stored and projected generation total 5,600 cubic meters. There's some very specific assumptions that went into that waste

10 inventory estimate. We'll talk through those in the 1 2 slides to come. The NOI also identified the purpose and 3 need for action. 4 5 (Pause to adjust slide projector.) Thank you for your patience. 6 Notice of Intent identified 7 The the 8 Department's proposed action. And again, we will go 9 into these scope elements in some detail. Ιt identifies the proposed disposal alternatives, 10 11 including the methods and possible locations for the 12 disposal facilities. It also responded to comments we received on the advanced Notice of Intent, 13 which had been published in May of 2005. 14 15 Finally, the Notice of Intent identified 16 that the Environmental Protection Agency will serve as 17 a cooperating agency with the Department of Energy for this EIS, and the Nuclear Regulatory Commission will 18 serve as a commenting agency. And I'm pleased that we 19 have folks from the EPA with us here tonight. 20 you guys for coming out. 21 So the purpose and need for action -- the 22

So the purpose and need for action -- the reason we need to provide a disposal capability for greater-than-class C low-level waste is that NRC and agreement state licensees have generated and will

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continue to generate greater-than-class C low-level waste for which today there is no disposal capability. DOE also has a statutory responsibility for developing this disposal capability. Finally, we own and generate certain low-level waste and transuranic waste streams that have characteristics very similar to commercial greater-than-class C low-level waste, but which today may not have a disposal pathway. We refer to those wastes as DOE greater-than-class C-like wastes.

There three primary legislative are drivers for development of this EIS. The first and most basic is the Low-Level Radioactive Waste Policy Act Amendments of 1985. It is this statute that gave the federal government, specifically the Department of Energy, the responsibility for developing the greaterthan-class C low-level waste disposal capability. And of course the National Environmental Policy Act of '69 is the statute that requires federal agencies to consider the environmental impact of their proposed actions and alternatives to those actions, establishes the framework for public input in the evaluation.

More recently, the Energy Policy Act of 2005 included two specific report requirements

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directly related to this EIS. The first was that the Department provide a report to Congress summarizing the cost and schedule estimate for developing this EIS. And we did provide that report in July of 2006.

Second -- and this is the point I mentioned in my opening comments -- it requires that the Department submit a report to Congress on the disposal alternatives considered, including the other types of information -- it's a pretty comprehensive report requirement -- and that we await Congress's action before we implement a record of decision. What this means is we will be unable to take action as a result of this EIS without Congress's involvement and support.

Both the 1987 report to Congress that was required by the Low-Level Waste Policy Act Amendments and the 2006 -- July 2006 report on the cost and schedule are available on our greater-than-class C EIS webpage.

So let's talk in more detail about what greater-than-class C low-level waste is. We have to begin with understanding what low-level radioactive waste is. Unfortunately, the statutory and regulatory definition of low-level waste is rather complicated because it defines low-level waste by what it is not.

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It is not high-level waste. It is not spent nuclear fuel. It is not byproduct material. Any other waste stream that contains radioactivity and is generated commercially is likely falling into the category of low-level waste.

It comes in many forms. It includes clothing, equipment and tools, disused household items, soil, water treatment residues, possibly building debris generated when radioactive facilities decommissioned. Ιt basically are comes from throughout the United States, from any NRC agreement state licensee that performs activities with radiation.

The NRC classifies low-level waste into four classes, class A, B and C, based on the concentrations of specific short-lived and long-lived radionuclides. And again, greater-than-class C has the highest radionuclide concentration. Class A, B and C low-level waste can safely be disposed of today in existing commercial disposal facilities.

The NRC regulations require that greater-than-class C low-level waste be disposed of in a geologic repository licensed by the NRC, unless alternative methods of disposal are proposed to the NRC and approved by them. It is this caveat that

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leads us to analyze alternate disposal configurations, other methods other than geologic disposal in this EIS.

So what is greater-than-class C low-level waste? It is commercially generated low-level waste that exceeds the concentration limits established for class C low-level waste. It's generated, again, by NRC and agreement state licensees. It can generally be grouped into three waste types, and we'll go into each of these three in some detail.

The first, activated metal, primarily generated in nuclear reactors during facility decommissioning, consists of the components of the reactors themselves, such as thermal shields, that have become radioactive through neutron absorption that occurred during operations. The photo here at the right shows a radiation survey being conducted on an activated metal component during the decommissioning of a small research reactor.

I remind you that there are 104 operating commercial reactors today. There are 18 that have already been decommissioned. Some of those 18 do today store greater-than-class C low-level waste there at their decommissioned facility, you know, right beside the spent nuclear fuel that is also awaiting

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geologic disposal at the planned repository at Yucca Mountain.

Sealed sources is the second waste type within the commercial stream. Typically, these are small, highly radioactive materials that are encapsulated in some sort of metal container which provides the shielding. They're used for sterilizing medical products for medical treatment and a number of other industrial purposes. They're found widely in the United States. When we were preparing for the release of the Notice of Intent, we received a number of media requests asking us -- and I received a question just this evening -- you know, where does greater-than-class C low-level waste come from? Ιt comes from everywhere in the U.S. where these sorts of medical treatments are conducted and where industry is active. Any NRC or agreement state licensee likely has the potential generate greater-than-class C waste.

It's important to note that not all sealed sources are greater-than-class C. Many are class A, B or C, and can safely be disposed of in existing near-surface disposal facilities.

Jamie, I'm sorry, I'm going to sort of speak a little bit more about sealed sources.

We do believe that the proliferation risk

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that sealed sources, once disused, if not safely stored, that it could pose -- the fact that they could be -- fall into malevolent folks' hands and actually be used to fabricate a dirty bomb may be one of the Congress included reasons why these report requirements in the Energy Policy Act. It really gave us the momentum to move forward in the development of this environmental impact statement. The Energy Policy Act of 2005 also called for the establishment of an inter-agency task force. I think there were 11 or 12 federal agencies involved in this. We were one of those agencies working on the disposal part of this report, and to provide a report to Congress and the White House specifically on the safety and security of disused sealed sources. So it's a very real concern for us, and it probably is the real reason why we're moving forward with this EIS today, why Congress is so focused on us moving forward with the EIS today.

Finally, the third waste type is this "other" category. It really is a catch-all. It includes any commercial greater-than-class C low-level waste that is not an activated metal or is not a sealed source. It consists of contaminated equipment, debris, trash, the decommissioning and decontamination waste generated from the cleanup of industrial

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facilities such as research labs. We do expect that only a few commercial licensees have generated or are projected to generate this "other" greater-thanclass C type of waste. Most of the commercial greater-than-class C low-level waste will be in the form of activated metals or sealed sources, which we just talked about.

The posters here on the wall and the handout material provide a little bit more detail on the breakdown of each of the commercial low-level wastes -- or greater-than-class C low-level waste types.

So what is DOE greater-than-class C-like waste? Well, admittedly, this terminology has caused a fair amount of confusion. If we could think of a better term, we would've come up with it, I promise it really is intended simply to you. But descriptive. Use of this term does not have the intent or effect οf creating new waste classification for DOE radioactive waste. It does not mean that the NRC classifications or regulations apply to waste generated by DOE. It simply is DOE low-level waste and transuranic waste that have characteristics similar to the commercial greater-than-class C waste, but which today we do not believe have an identified

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path to disposal. It is owned by DOE or generated by DOE activities, even if those activities occur at a commercial facility.

The waste forms are similar to those three waste types in the commercial stream -- activated sources, but metals, sealed and other the distribution of our projected generation differs widely from the commercial generation. Most of the DOE greater-than-class C-like waste, both what exists today and will be generated in the future, potentially generated in the future, is transuranic waste that today does not qualify for disposal at the Waste Isolation Pilot Plant because it is not clear that it came from defense-related activities. And we'll talk about that in a little bit more detail.

There's а comparison of the waste inventories. Again, to remind you, the estimated stored and projected volume of the greater-than-class C low-level waste, both the commercial and the DOE greater-than-class C-like, is approximately 5,600 cubic meters. In volume terms, this is a very small volume compared to what the Department of Energy manages on a yearly basis. We have sent more defense transuranic waste to the Waste Isolation Pilot Plant in New Mexico this year alone. We're well over 7,500

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cubic meters this year alone.

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What is real challenging about this waste is it has the potential to contain as many as 140 million curies of radioactivity, and that's nothing to blink at. That's a lot of curies. And if you look at the distribution, although the DOE volume makes up more than half in volume terms of the total estimate, and the total activity for the DOE waste is only 31 million curies; whereas, the 2600 cubic meters of commercially generated waste comprise 110 million curies of activity.

Most of the activated metal that's within the inventory of the commercial greater-than-class C low-level waste is expected to be generated between 2035 and 2062. So not all of this waste would be generated at the same time. There's an inventory report that supports these inventory estimates that is also available on the greater-than-class C project webpage, and it provides the methodology and some generation estimates, some generation rate estimates as well. I invite you to go take a look at that.

We established these estimates through data calls and interviews and other sources of information, including the historical report from 1987 and available databases that exist with the NRC, as

well as DOE, related to sealed sources. Another interesting point; the total volume of this greater-than-class C, both the commercial and DOE, is less than one-tenth of one percent of the total estimated volume of commercial A, B and C waste that will be generated during the same period. Our inventory estimates go through 2062, as I mentioned. Again, the inventory report, which provides really all the background on this, is available electronically.

So what is our proposed action? Our proposed action is to construct and operate a new facility or facilities, or use an existing facility, for the disposal of commercial greater-than-class C low-level waste and DOE greater-than-class C-like We do invite your comments on this proposed waste. action. Ιt does stem from this legislative requirement that the DOE develop a disposal capability for GTCC low-level waste.

The proposed disposal alternatives that we identified in the Notice of Intent and that are delineated on the poster boards and in the material in your folder are also great fodder for your comments. If you have other ideas, we welcome those tonight. They range from no action, which is a very real alternative in this environmental impact statement, no

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action where current and future greater-than-class C low-level waste and DOE greater-than-class C-like low-level waste will continue to be stored at designated locations consistent with current practice and regulations.

And then there are three disposal methods intend disposal we to analyze: in a geologic repository at the Waste Isolation Pilot Plant, disposal in the geologic repository planned at Yucca Mountain, and then disposal in a new enhanced nearsurface burial facility at one of the proposed locations, which we'll go through in just a few moments, or disposal at a new intermediate-depth borehole facility at those same proposed locations.

do recognize that of these some alternatives have existing legislative or regulatory constraints that would impede their implementation immediately. However, the fact that there are such constraints, that alone is not a reason for us to eliminate them from consideration in the environmental impact statement. Our NEPA quidance requires that we evaluate a range of reasonable alternatives, and the development of the draft environmental statement will include a very careful discussion of what existing regulatory and legislative constraints

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do affect each of the alternatives, and some proposed solutions to those constraints if it's appropriate.

As I previously mentioned, and will say probably two more times, we must await Congress's action before we implement any preferred alternative or alternatives as a result of this environmental impact statement.

I also mentioned that we have received comments at the previous public scoping meetings on other alternatives that should be evaluated, as well, in addition to that list of five.

There are three disposal methods that we include -- or that we intend to include in this EIS. Again, if you have other approaches, we do welcome your comments tonight or through the duration of the public scoping period. We'll go over each of these in a little bit of detail.

Deep geologic repository is, again, the default disposal method assumed by the NRC It is the placement of waste in mine regulations. cavities deep beneath the earth's surface. this is a disposal approach that this community's very familiar with. It is what we use at the Waste Isolation Pilot Plant for disposal of defense transuranic waste. It is what is planned for disposal

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of spent nuclear fuel and high-level waste at Yucca Mountain. This photo here is a picture of contact handle defense transuranic waste emplaced in the mine cavity at the Waste Isolation Pilot Plant.

Enhanced near-surface, this involves the placement of waste in engineered trenches, vaults or other similar structures within the upper 30 meters of the earth's crust. This picture is here illustrative purposes only, just to show what an engineered structure and an enhanced near-surface burial facility might look like. There's a different rendering over here on the poster board. These are just conceptual ideas at this point. The exact design will be developed through the development of the draft EIS. We do invite your comments or any ideas you have on this sort of disposal method. The photo here is a picture of an engineered vault that does exist at a DOE site at Hanford.

Finally, intermediate-depth borehole disposal, the placement of waste in an augered borehole deeper than the 30 meters -- the upper 30 meters of the earth's crust. This sort of borehole would also involve other engineered barriers, either for the structure of the borehole or after waste is emplaced and it is closed to prevent inadvertent human

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intrusion in the future during the institutional control period.

method successfully This has been demonstrated in the United States at a DOE facility, as well as in other countries. It is the disposal method that the international community is looking to for disposal of intermediate-level waste, which in IAEA waste classification terms is the waste stream that's comparable to what we call commercial greaterthan-class C low-level waste here in the U.S. photo is of the installation of a borehole at a DOE site. Again, the poster board shows a slightly different rendering of the disposal method. invite your comments on these. We will develop a conceptual design for this disposal method through development of the draft EIS.

These are the proposed disposal locations we intend to analyze in the EIS. WIPP, the nation's only operating geologic disposal facility, and Yucca Mountain, the only other planned geologic disposal facility within the U.S., are obvious candidates because of, again, the default disposal method assumed in the NRC regulations is deep geologic disposal.

The identification of these other sites was made based on some specific criteria we developed

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over it seems like 18 months worth of wrangling and Basically, these sites have a mission discussion. compatibility, and the physical characteristics of the site appear to support low-level waste disposal operations. I can say that with confidence because every one of these DOE sites on this list have ongoing low-level waste operations in near-surface burial facilities, some of them with well-engineered structures that support disposal of higher-activity low-level waste generated by DOE's activities.

We also intend to analyze commercial -locations, generic commercial one in an arid environment and one in a humid environment. Inclusion of this generic commercial allows us to make a programmatic determination that such a facility may be part of the future solution. We were not able to identify specific commercial sites, however. ask industry for -- and if they were interested in being part of this greater-than-class C disposal solution, and we did get some positive feedback. However, none of the respondents were ready with a specific design or a specific siting location such that it could be analyzed with those sort of site specifics in this EIS. So this will give us the programmatic It's likely coverage. very that

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additional NEPA analysis would be required in the future to analyze the specific site conditions if commercial facilities are used in the future.

We do intend to evaluate each of the GTCC waste types, the activated metals, sealed sources, and "other" category, individually and in combination for each of the disposal alternatives, taking into consideration the waste characteristics that differ by those waste types, the volumes by waste type, and the generation rates, because all greater-than-class C low-level waste is not equal. It really is not a homogenous population.

Again, the EIS will describe the statutory and regulatory requirements for each alternative, and whether legislation or regulatory modifications are needed for implementation of an alternative or alternatives being considered. It is conceivable that recommendations could entail combinations of facilities in a phased period over time.

This summarizes the GTCC EIS process.

Again, it began with the advance Notice of Intent published in May of 2005. The EIS development really kicked off on July 23rd with publication of the formal Notice of Intent. For the two years that transpired between the advance notice and the formal notice, we

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were working to refine the inventory estimates and reach the programmatic decision that we would in fact include this DOE greater-than-class C-like waste. We are now more than halfway through the public scoping process. Again, it closes on September 21st.

After the scoping process, we will move into the development of the draft EIS. That, again, will be published for comment, and then we'll move into the final EIS development. After the final EIS, is published, we will report to Congress on all the alternatives evaluated and all those other ancillary report requirements they delineated in the Energy Policy Act, and await their action. And it's hard to estimate how much time will be required until they act, or how much time will be required after their action before we would issue a record of decision and then move towards implementation.

What's not on this slide, which is the NEPA process and our report to Congress, is all of the other implementation steps. It's highly likely that there will be some licensing activity involving a third party, such as the NRC, after we issue the record of decision, and of course then the siting and construction of the facility itself.

The draft 2006 report to Congress that was

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required by the Energy Policy Act did estimate a cost and schedule for this EIS. It's really outdated now because it assumed that the Notice of Intent would be published last year. We took a little more time to refine the inventory estimates, and again, reach that decision to include the DOE waste. So after we complete this public scoping period, we will revise those estimates, and I expect that a revised schedule will be available on the Department's NEPA webpage, probably when we do the semiannual update. Marybeth, that's, what, in the January time frame, NEPA webpage? Thank you.

Finally, the public participation. NEPA does provide several opportunities for the public to have input to the development of an environmental impact statement. You can participate tonight by providing oral or written comments on the scope of the EIS and any of the material in the poster boards, on anything I've had to say here tonight. Written comments may also be provided after this meeting through September 21st by mail, via the website, or by fax. You can continue to stay informed by visiting our EIS webpage. And again, there's the website.

These are our points of contact. I'm just going to turn this off. These are our points of

I am Christine. Jamie here is the document contact. manager. He is your primary point of contact. We are very serious. We're giving you our phone numbers and e-mail here. We would love to hear from you. George Dixon is another member of our team who's here with us tonight. Joel Kristal, our third GTCC member, was not able to travel with us this evening, but we are supported by folks from Argonne National Lab -- Mary Picel is here with us. And nobody from Sandia this time, right? And we're also supported by Sandia National Laboratories. And again, I have the pleasure having Eric Cohen from our NEPA Office at Headquarters, and then Bonnie and Dan from the EPA. Thank you, as well, to the Nevada site office folks who came out. We'll be available to answer any questions that you have.

Thank you.

MR. BROWN: Thank you.

At this time, we're going to take a brief recess to allow you to ask any questions of staff that you have remaining. We'll resume in a few minutes and begin taking oral comments. I think during the recess I'll try and switch microphones since all I'm going to be doing from this point out is calling names, while you will be providing comments over there.

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So again, if you have any remaining questions, you know who the staff are here. Go ahead and ask them. I'll just take a minute or two to switch this microphone.

Thanks.

(Recess from 7:21 p.m., until 7:35 p.m.)

MR. BROWN: Please step up to this microphone. The batteries failed on the other one, so I'll just use this, and then step over there. But step up to this microphone when your name is called. Introduce yourself, providing an organizational affiliation where appropriate. If you have a written version of your statement, please give it to the court reporter when you've finished with your remarks. Also, please give the court reporter any other documents that you would like to see included in the formal record. They will be labeled and made part of the permanent record.

I'll call two names at a time, the first of the speaker, the second of the person to follow.

Ms. Gelles will be serving as the hearing officer for the Department of Energy during the formal comment period, but she will not be responding to any questions or comments during this session. So we'll begin with Steve Frishman, who will be our first

speaker.

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MR. FRISHMAN: I'm Steve Frishman. I'm Technical Policy Coordinator for the Nevada Agency for Nuclear Projects.

We will be submitting written comment before the close of the comment period. But today I have just a short statement from Bob Loux, who is the Executive Director of the Agency for Nuclear Projects. He asked me to just read this into the record today, and then you'll get much more extensive comments from us later.

of the five alternatives proposed for evaluation by the Notice of Intent, three include potential sites in Nevada. Alternative three would have a greater-than-class C, greater-than-class C-like waste disposal at the potential high-level nuclear waste repository at Yucca Mountain. Alternative four, potentially at the Nevada Test Site, proposes disposal in a new, enhanced, near-surface facility. And alternative five, also potentially at the Nevada Test Site, proposes disposal at a new intermediate-depth borehole facility.

Under current circumstances, none of the proposals for Nevada sites are realistic, nor are they acceptable. In our written comments we'll provide the

specifics for this finding.

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Regarding Yucca Mountain, DOE has yet to even submit a license application to the Nuclear Regulatory Commission for the proposed repository. If it succeeds as planned in submitting an application in June 2008, by its own most optimistic estimate, it will not be known whether Yucca Mountain is allowed to accept any waste until at least 2017 at the earliest, but probably later, and maybe never.

The alternative prejudicially assumes that Mountain site will be licensed as the Yucca repository, at best an unrealistic assumption, and at worst an assumption intended to bolster the DOE's intense effort to make Yucca Mountain the nation's foremost, and I might add mostly dangerous, radioactive nuclear waste dump. Further consideration of this alternative in the EIS creates a conflict of interest for both the Nuclear Regulatory Commission with the Notice of Intent, which the Notice of Intent says will be a commenting agency for DOE's EIS, and the Environmental Protection Agency, which would be a cooperating agency.

The NRC is the agency responsible for whether or not to grant a license to DOE for a Yucca Mountain repository, using regulations that, as of

today, are incomplete. And the EPA is responsible for setting the health and safety standards for Yucca Mountain, also currently incomplete.

Alternative three involving Yucca Mountain should be removed from the scope.

The proposed use of the Nevada Test Site for alternative four and five is unrealistic because of outstanding legal and statutory issues involving its long-unresolved land withdrawal status. The original 1952 land withdrawal for the Nevada Test Site and all subsequent withdrawals specify its intended use as a weapons testing site. In 1994, the State of Nevada filed a complaint in U.S. District Court here in Las Vegas alleging that the land withdrawals for NTS did not include disposal of off-site-generated low-level radioactive waste as an intended use.

In 1997, a settlement agreement was signed in which DOE committed to initiate "consultation with the United States Department of Interior concerning the status of existing land withdrawals for the NTS with regard to low-level waste storage to disposal activities." Nothing productive has yet come from that 12-year-old commitment.

In the fiscal year 2005 House Report to the Energy and Water Appropriations Bill, DOE was

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directed to "enter into formal consultations with the Department of Interior regarding multiple uses of NTS, and if necessary, revise and update the land withdrawal to reflect these additional uses." In May 2007, a DOE official reported to a senate committee that consultation had been underway since 1997 without resolution.

The current status of the Nevada Test Site for consideration in this greater-than-class C EIS is that it is not available. It should be removed from the alternatives at least until or unless its land withdrawal status is resolved, consistent with the settlement agreement with the State of Nevada and the directive of the House of Representatives Report.

Thank you.

MR. BROWN: Our next speaker is Paul Liebendorfer. And he will be followed by Alan Pasternak.

MR. LIEBENDORFER: My name is Paul Liebendorfer, and I work with the Nevada Division of Health, the Radiological Section. Comments I'm going to make today will wind up being incorporated in the state comments as a whole. So I'm leaving -- just the issues of concern we presently have and we're still looking at.

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We start out by referencing the letter where all the concerns that went in the preliminary 2005 scoping comments with life cycle goals, institution of controls, and the cumulative impacts that don't appear to be, at least in the present scoping, adequately talked about being addressed.

But in accordance -- more specifically, in accordance with at least what the requirements with NRC will be an NRC-licensed facility and be operated under -- presumption is that that's what it is -required to be operated under an NRC license. The scoping document really didn't talk about the complexity of the regulatory implications that this If you talk about putting it at the WIPP poses. facility, WIPP isn't an NRC-licensed facility. means you have to -- WIPP or a portion of it would be -- have to be licensed by NRC. Real significant regulatory implications.

The same thing applies to whether or not at Yucca Mountain -- implications. But any one of the other DOE sites listed, all are Atomic Energy Act regulated. To put an NRC-licensed facility adjacent to an already existing DOE facility, which is not regulated, the complexity in the regulations of operating those sites becomes very significant.

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Operating one under one set of conditions and one under another, it brings some real concerns.

It brings some concerns of when the waste going to a facility -- we -- I acknowledge that -- I commend DOE for actually beginning to talk about their greater-than-class C-like waste, because when the 5220-2A, their waste management order, turned into 435.1, they used to talk about their special case waste, their high-activity waste. Well, that concept disappeared with the issue of the new order because they weren't sure how to deal with it, and it went away. And now their wastes potentially will be included. And when would it be included? A regulatory issue under an NRC-licensed facility.

Waste shipped to WIPP and to the Test Site as low-level waste -- the shippers have had problems. Well, if you have a regulatory issue with a commercial shipper sending waste to an NRC-licensed facility, he's subject to great scrutiny from the shipper and from the originating point. If you have DOE-like waste going to a facility, at what point in time does it become regulated? Both WIPP and NTS have had some major generator and shipper flaws. Would you be penalizing the commercial shippers and generators of the NRC-licensed waste, and not being able to penalize

DOE because they still assume control over the Atomic Energy Act? A regulatory issue would have to be very significantly resolved in any alternative proposed.

So when does DOE waste lose its regulatory -- it's Atomic Energy Act exclusions? becomes an issue because DOE collects waste at this point in time that was NRC-licensed at one point in time -- reactor waste, sealed sources. Now it's no longer NRC-regulated waste; it's DOE waste. When does it lose it? When does the Atomic Energy Act exclusions that are applicable to DOE waste go away if it goes to an NRC-licensed facility and has to be managed that way? Regulatory issue.

One issue that came back up, you revised Table 1 in the document because there was some confusion. I guess -- not understanding it all, but you can go to Los Alamos NNSA website, and they talk about the quantity of sealed sources they've collected from commercial sector and what the total curie count was and what the specific nuclides are within that. They've been advertising this for a number of months on their website, and expounded on what a good job they were doing in knocking -- that -- they were not -- they were taking these out of the environment for a potential terrorist activity. But the numbers

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that Los Alamos says they have in the way of sealed sources are not represented in the Table 1. As a matter of fact, are they DOE waste? If they're DOE waste, they ought to be represented as DOE. If they're commercial waste that they've done it, there is no number for commercial sealed source waste presently in existence. And if they're DOE waste, the quantity represented on the website and what's there is twice what DOE says the total quantity of sealed sources they'll have at the end of the time.

It conveys to me that there's not adequate communication between the entities of DOE, and going information-gathering and what back the is representative of what's out there, and having worked with the Department of Energy here locally, but some nationally, for off and on 20 years, there's a great perception that there's a lot of hocus-pocus goes around with what waste is where and how it is. two pieces of information that are out there imply there's still manipulation of numbers. And is DOE being forthright with the public, and how can they begin to understand the decisions that are made?

That's kind of where I stand on the comments, but those will be elaborated more and come formally within the state comments. Thank you.

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MR. BROWN: Thanks very much.

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Al Pasternak is next. And he will be followed by Judy Treichel.

MR. PASTERNAK: Thank you.

My name is Alan Pasternak. I'm the Technical Director of an organization which began in 1983, the California Radioactive Materials Management Forum. Our members -- we're an association of organizations radioactive materials, that use primarily in California, others in the other states of the Southwestern Compact Region, which includes North Dakota, South Dakota and Arizona. In fact, I think we even have one or two members who are outside of the organizations region, well. These as universities, nuclear utilities, electric utilities with nuclear power plants, biotech firms, which is a very large activity in California, as well as some other states, pharmaceutical firms, medical centers, and so on.

So we are what is sometimes loosely referred to as a generators organization. We prefer to use the phrase "user of radioactive material," because that's in fact what we are, and the waste is generated as a byproduct of that beneficial use.

I have two general comments, which we will

follow up with in written communications prior to the September 21st deadline. The first is a request for clarification of the use of the word "commercial." It's needed not just within DOE presentations, but I think elsewhere within the industry and others. There's a tendency to refer to DOE waste on the one hand and commercial waste on the other. Commercial, of course, implies that it's an organization that's for profit. There are, as I just enumerated, a number of organizations that use radioactive materials that are more correctly called "institutional" -- medical centers and hospitals, universities and other kinds of research organizations. Also, there are a host of federal and state government agencies which use radioactive materials, generate low-level waste, and whose waste disposition options are the same as those of the nuclear utilities or any other commercial organizations that use radioactive materials.

So our suggestion is that we divide this universe thusly: DOE waste and non-DOE waste. And that might require some explanation, but at least it will be a clarification for the members of Congress, for the public, as to what the scope of the problem is. As we've often had occasion to say, there are some serious problems -- finding disposal paths for

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the non-DOE waste. In particular, come July 1, 2008, organizations that use radioactive materials in some 36 states will have no disposal pathway for their class B and class C waste.

the help of the Department Energy's MIMS group -- Manifest Information Management System -- one can go through the numbers and find, for example, that in the calendar year 2006, the B and C waste sent to Barnwell by organizations that use radioactive materials in these 36 states accounts for about 95 percent of the activity measured in curies, 95 percent of the activity disposed of by non-DOE waste generators at all three commercial disposal facilities -- Clive, Richland and Barnwell. though we have the Clive facility taking large volumes of low-level waste, not only from non-DOE users, but the Department of Energy as well, but we have a much larger fraction of the activity currently going to Barnwell from organizations that will not have a disposal pathway under the current course that the nation is on, will not have a disposal pathway after July 1, 2008.

So our suggestion here is one that we have made elsewhere and made before, and that is that the scope of the greater-than-class C EIS be expanded to

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include non-DOE B and C waste as a long-term solution. We realize that there's a long schedule ahead until the final EIS is written, until that's submitted to Congress, until Congress asks and you prepare the ROD, and then the construction of the GTCC facility. So I hold that out as a long-term option. It was originally suggested by the National Health Physics Society. It makes some sense if a facility is safe for and has been designed to handle greater-than-class C waste safely, then it's certainly safe for the B and C wastes. And economically it will improve the economic efficiency of the ultimate GTCC facility.

We do have some other suggestions to make in the near term, post-July 1, 2008 time frame, regarding the non-DOE B and C wastes, but that's outside the scope of this EIS on greater-than-class C. But I would add that an example of how the Department of Energy is contributing a national solution to a national radioactive waste problem is the sealed source program mentioned by the previous speaker, the sealed source program that is run out of the Los Alamos National Laboratory. That addresses a specific problem. It's an important problem. These sealed sources are used everywhere, including demonstrations in high schools. In fact, I believe it's accurate to

say that this program has collected sources from such a wide disparity of organizations, sealed sources from generating sources, including, in some cases, high schools. I think it's a very valuable program, and it's a good example of how the Department of Energy has contributed a national solution to a national problem. We're simply asking that you expand that vision and performance.

Thank you.

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MR. BROWN: Thanks very much.

Judy Treichel.

MS. TREICHEL: I'm with the Nevada Nuclear Waste Task Force. We very often provide public comment in all sorts of venues where there's not generally a public voice heard.

One of the things that's very difficult for members of the public when they have to consider things like are being proposed here is how to deal with a problem that you can't quantify. You don't know how large this is. On the graphs over on the wall, it talks about amounts of wastes that currently exist, and then we're told that the vast amounts and the primary waste will be created between 2035 and 2062. The public would always like to be part of the decision-making process that determines whether or not

you make a lot more waste. That obviously is not the scope here. But we always wind up with this thing in our lap where it says, but this waste exists, what are you going to do? And it's a source of frustration, and it seems to always be there. Perhaps in this case, that waste generation is far enough out that people will get a chance to talk about whether they want more nuclear power and whether they want new generations of weapons, where I suppose this would come.

If Yucca Mountain were to be chosen, the license application, we are told, will be submitted for a Yucca Mountain repository in June of '08. I'm not sure when there would be a license application submitted for this project if it was to happen at Yucca Mountain. But I would make comment saying that if Yucca Mountain were to be chosen during the process that you've just entered, it would certainly prejudice a licensing decision that will be in process at that time. It also would muddy a lot of the waters. There is no EPA standard, radiation standard for Yucca Mountain, but it's due and supposedly will be there at some point, and it will be much harder to figure out if a Yucca Mountain repository complies with an EPA standard when this sort of undetermined amount of

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product would also be included in there.

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It's already been mentioned that it's a tremendous problem to put a licensed facility adjacent to or combine it with an unlicensed facility. But at Yucca Mountain, which is the only spot up on the board that is, according to DOE, intended at some day to be licensed, that shouldn't make this thing easier, it should make it more complicated, because this presents a terrible conflict of interest and makes everything much more complicated than it even is now, and it's already complicated.

Thank you.

MR. BROWN: Thanks very much.

That concludes the list of folks who signed up ahead of time to speak. So let me ask if there's anybody else in the audience who would like to add comments at this point. If so -- fine. Please step to the microphone. Again, identify yourself, and if there's an organizational affiliation, add that. And welcome.

MR. ARNOLD: Thank you. My name is Richard Arnold. I am the spokesperson for the Consolidated Group of Tribes and Organizations, a group that represents 16 tribes with cultural and historic ties to basically the Nevada Test Site and

Southern Nevada areas with all the various federal lands that are involved.

There's a variety of issues I'd like to just present for consideration. First and foremost, it's nice to see that the identification of the environmental issues that are going to be evaluated that are inclusive of Native American concerns. We believe that that's paramount from our perspective, of course, also with the potential impacts to historical and cultural artifacts and sites environmental justice, because we believe that from tribal perspective, that there are environmental justice issues with things specific to the Nevada Test Site being -- access violations and religious violations of holy lands that are traditional creation places and important for our after-life.

One of the things with the Nevada Test Site programs and the tribes and the involvement there, and even inclusive of Yucca Mountain, is that that's standard there's been а been set. for consultation and for involvement of tribes to voice their concerns. First and foremost, that needs to Secondly, that needs to be replicated for continue. those other sites that are being -- that are under

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consideration.

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As such, locally we've been involved in writing actual text in the EIS. So we would again recommend that that be considered in this analysis. That also -- the Indian involvement needs to, I guess, continue throughout the entire process. So any -- beyond just checking a box and things, it's meaningful involvement and information that's being provided in the analysis of the proposed action.

We've also done things because of -- when you mention Yucca Mountain, and when you mention -- and there's transportation issues and things that are a part of that, those transportation issues, depending upon how the stuff would be transported, may indeed go across -- or they are going across lands that were at one time tribal lands. And so those need to also be evaluated systematically.

We don't believe that it would be appropriate to try to do tiered studies, because there's some information that may be out there that there needs to be in-depth and systematic analysis to make sure that we're not just taking stuff that -- trying to extrapolate information that may or may not be accurate or germane to what the proposed project is.

Let's see here. I quess I was a little taken aback, I guess, and maybe it's just me, and just happen to be kind of a local yocal kind of guy, but website for when Ι looked on the additional information for this project, it seemed to be a bit presumptuous for Nevada. One of the things that I saw in there was that it lists all the different sites around and what they're proposing to do. when it came to -- Yucca Mountain had a little bit more detailed information, and Nevada Test Site had even more information. It wasn't -- there wasn't parity of the information that was shared.

For example, it talked about how Area Five on the Nevada Test Site, it basically falls within 1375 square miles. It's the largest restricted area the U.S. It's surrounded by thousands additional acres of land withdrawn. I mean, it sounds a little bit presumptuous in that, well, gee, what about the other sites? Why aren't we providing that kind of information, too, in order to systematically and objectively evaluate all the sites. So I believe that that kind of gives a little bit of an edge maybe in one respect, and secondly is that it gives the impression of, once again, that it's kind of like this barren wasteland out here, and it's not. It's our

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home. It's everything to us as Indian people, and then as Nevadans the same way.

So those would be, I guess, the comments that I have. Unfortunately, I was hoping that -- I thought I had heard before the break that there was going to be some opportunity for some questions prior to the comments, because I did have the question as to, with the proposed date for the draft EIS when that was going to be. I understand you had to go back and look at the schedule, but what is kind of anticipated.

And then the second questions that I would've had would've been who was going to be preparing the EIS, who was the contractor?

Thank you.

MR. BROWN: Is there anyone else who would like to add any comments at this time?

Okay. scheduled to are until nine o'clock. available to take comments Customarily what we do is take a recess at this point. If anybody else arrives who would like to comment, or anybody else in the audience after further if discussion decides they'd like to add something, just see me. We will reconvene and put your comment on the The court reporter, again, will remain here record. until nine o'clock, as well.

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1	(Recess from 8:06 p.m., until 9:00 p.m.)
2	MR. BROWN: The hour of nine o'clock has
3	arrived. I've asked if any other member of the public
4	wishes to add any statements, again noting that no
5	member of the public at this time wishes to say
6	anything further for this environmental impact
7	statement. This meeting is adjourned. Thank you.
8	(Meeting adjourned at 9:00 p.m.)
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